

Actuarial Metrics for Monitoring the Sustainability of the US Social Security System

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The US Social Security System

The triple financial challenges

- Stability
- Solvency
- Sustainability

The fixed payroll tax rate

- Design leads to actuarial imbalance
- Sustainability compromised

The US Social Security System

- Cash transfer system
- Asset-income cash flow stream
- Liability-outgo cash flow stream
- Buffer fund
- Actuarial equilibrium
- Economic cost concept
- Payroll tax and stability

M1 AND M2:

Asset-Income and Liability-Outgo Rates (Percent of Covered Payroll)

| PROJECTION PERIOD | PROJECTION BASIS | | | PROJECTION BASIS | | |
|-------------------|---------------------------|--------------|-----------|---------------------------|--------------|-----------|
| | 2002 | 2002 | 2002 | 2013 | 2013 | 2013 |
| | LOW COST | INTERMEDIATE | HIGH COST | LOW COST | INTERMEDIATE | HIGH COST |
| | ASSET-INCOME PROCEEDS | | | ASSET-INCOME PROCEEDS | | |
| | % | % | % | % | % | % |
| 25YEARS | 14.17 | 14.21 | 14.28 | 14.66 | 14.77 | 14.84 |
| 50 YEARS | 13.74 | 13.82 | 13.92 | 13.94 | 14.08 | 14.21 |
| 75 YEARS | 13.60 | 13.72 | 13.87 | 13.70 | 13.88 | 14.06 |
| | LIABILITY-OUTGO CASH FLOW | | | LIABILITY-OUTGO CASH FLOW | | |
| | 2002 | 2002 | 2002 | 2013 | 2013 | 2013 |
| | LOW COST | INTERMEDIATE | HIGH COST | LOW COST | INTERMEDIATE | HIGH COST |
| | LIABILITY-OUTGO CASH FLOW | | | LIABILITY-OUTGO CASH FLOW | | |
| | % | % | % | % | % | % |
| 25YEARS | 11.39 | 12.42 | 13.71 | 13.83 | 15.40 | 17.27 |
| 50 YEARS | 12.73 | 14.53 | 16.81 | 13.89 | 16.07 | 18.75 |
| 75 YEARS | 13.05 | 15.45 | 18.68 | 13.76 | 16.45 | 19.82 |

The US Social Security System

- Solvency metrics
- Projection periods
- Alternative assumption sets
- Nine-point solvency ratio matrix
- Secular trend
- Secular decline
- Annual rate of decline

M3:

Social Security Solvency Ratios

| PROJECTION PERIOD | PROJECTION BASIS | | | PROJECTION BASIS | | |
|-------------------|------------------|-------------------|----------------|------------------|-------------------|----------------|
| | 2002 | 2002 | 2002 | 2013 | 2013 | 2013 |
| | LOW COST % | INTERMEDIATE % | HIGH COST % | LOW COST % | INTERMEDIATE % | HIGH COST % |
| 25YEARS | 124.41 | 114.41 | 104.16 | 106.00 | 95.91 | 85.93 |
| 50 YEARS | 107.93 | 95.11 | 82.81 | 100.36 | 87.62 | 75.79 |
| 75 YEARS | 104.21 | 88.80 | 74.25 | 99.56 | 84.38 | 70.94 |

M4:

Amount of Decline 2002-13

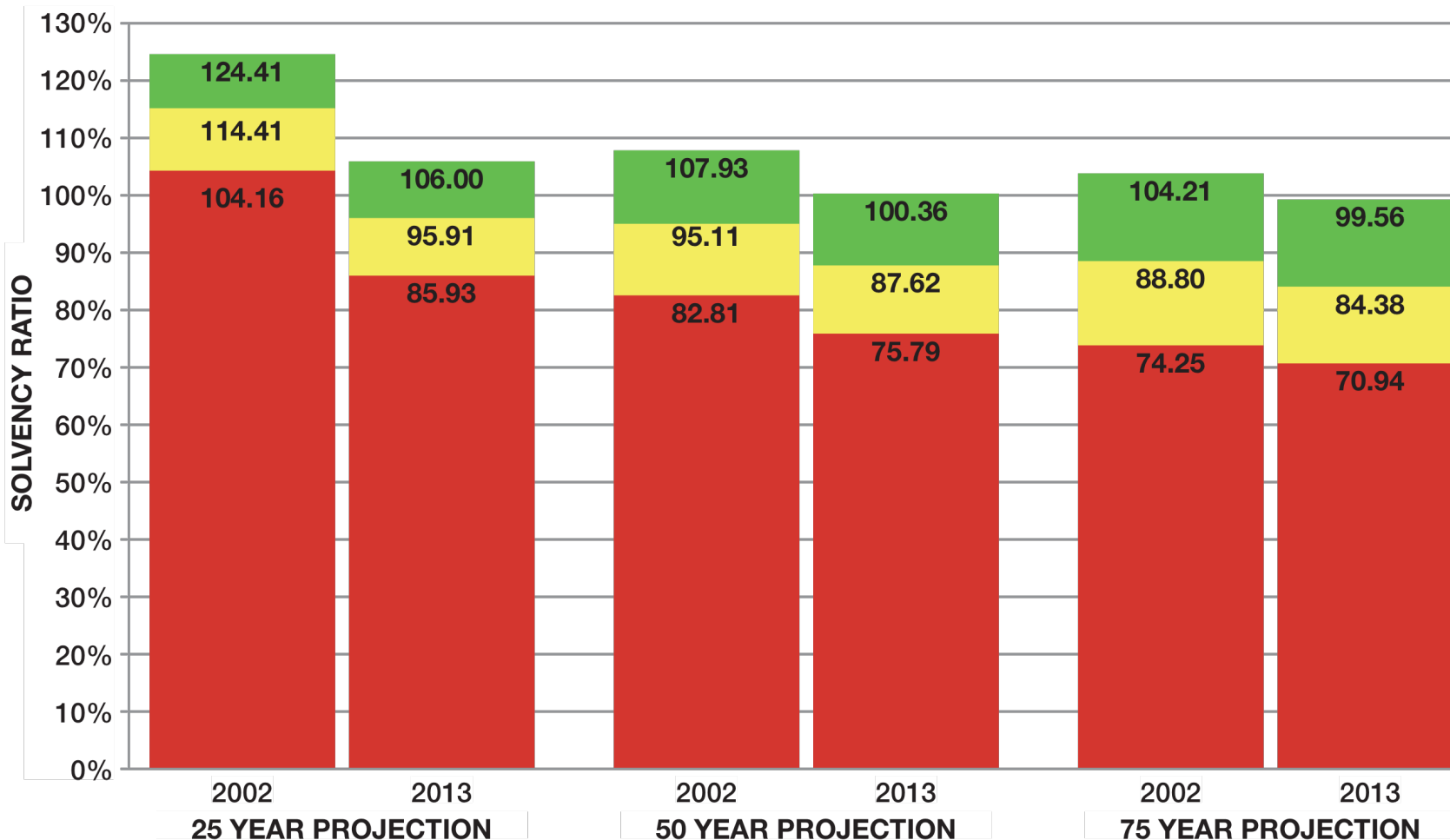
| | LOW COST % | INTERMEDIATE % | HIGH COST % |
|----------|---------------|-------------------|----------------|
| 25YEARS | 18.41 | 18.50 | 18.23 |
| 50 YEARS | 7.57 | 7.49 | 7.02 |
| 75 YEARS | 4.65 | 4.42 | 3.31 |

M5:

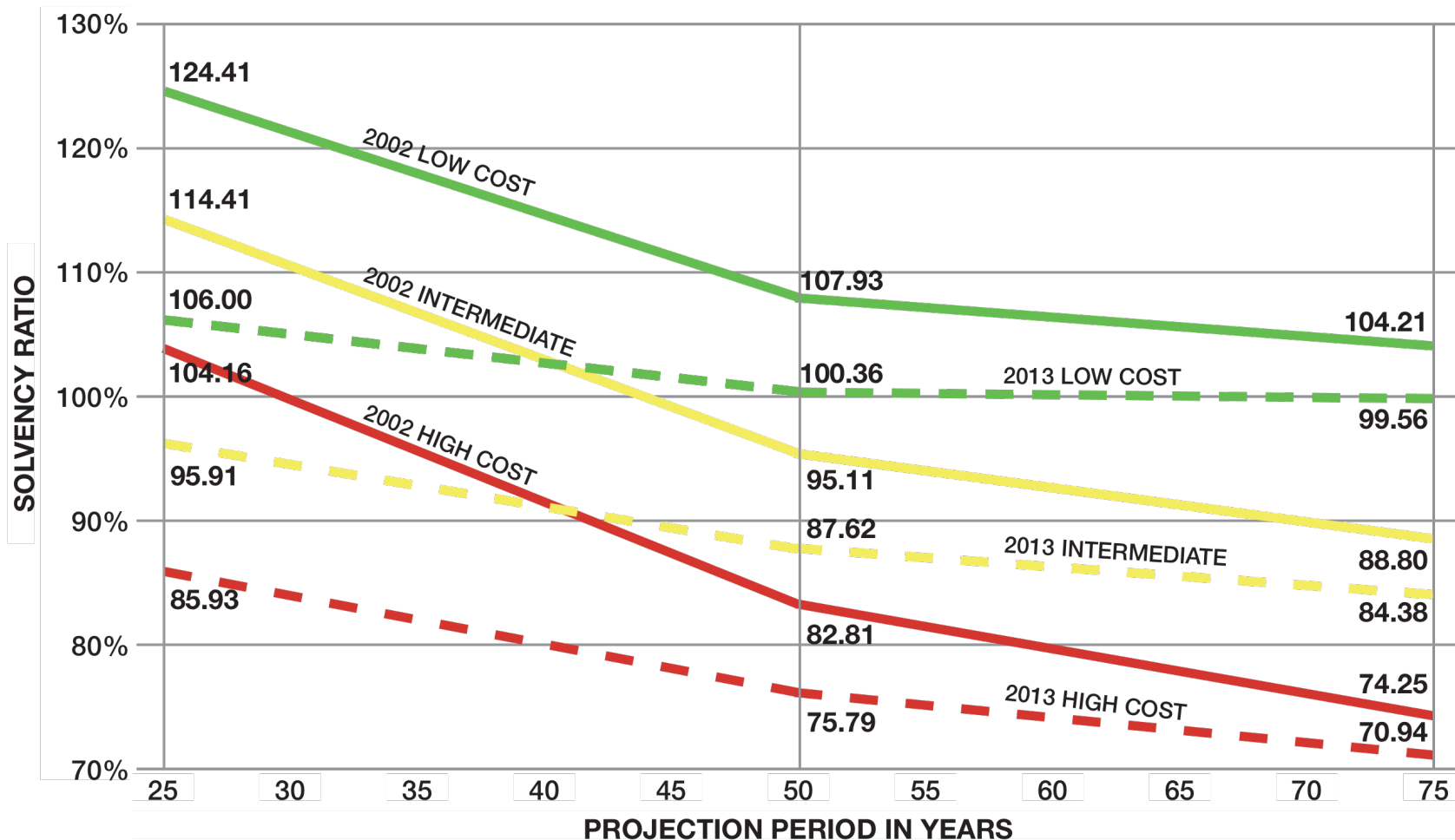
Annual Rate of Decline 2002-13

| | LOW COST % | INTERMEDIATE % | HIGH COST % |
|----------|---------------|-------------------|----------------|
| 25YEARS | 1.47 | 1.62 | 1.76 |
| 50 YEARS | 0.66 | 0.75 | 0.80 |
| 75 YEARS | 0.42 | 0.47 | 0.42 |

Secular Trend in Solvency Ratios 2002-2013



Secular Trend in Solvency Ratios 2002-2013



The US Social Security System

- Actuarial equilibrium objective
- Payroll tax rates to achieve equilibrium
- Nine-point equilibrium matrix
- Secular trend
- Secular increase
- Annual rate of increase
- Question of affordability

M6:

Social Security Solvency Equilibrium Payroll Tax Rates

| PROJECTION PERIOD | PROJECTION BASIS | | | PROJECTION BASIS | | |
|-------------------|------------------|----------------|-------------|------------------|----------------|-------------|
| | 2002 | 2002 | 2002 | 2013 | 2013 | 2013 |
| | LOW COST % | INTERMEDIATE % | HIGH COST % | LOW COST % | INTERMEDIATE % | HIGH COST % |
| 25 YEARS | 4.81 | 5.31 | 5.91 | 5.79 | 6.51 | 7.42 |
| 50 YEARS | 5.69 | 6.55 | 7.65 | 6.17 | 7.19 | 8.47 |
| 75 YEARS | 5.93 | 7.07 | 8.61 | 6.23 | 7.49 | 9.08 |

M7:

Amount of Increase 2002-13

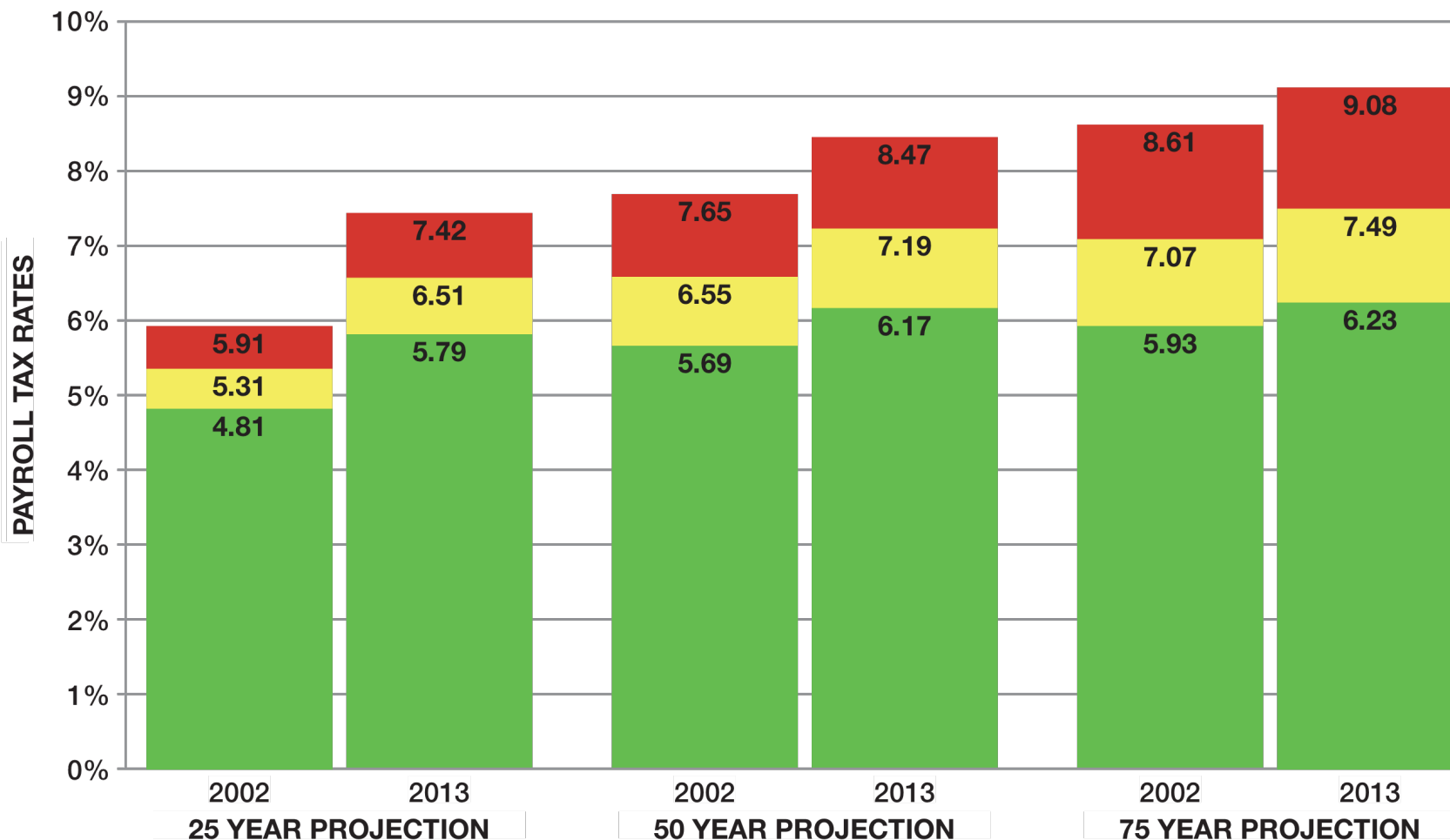
| | LOW COST % | INTERMEDIATE % | HIGH COST % |
|----------|------------|----------------|-------------|
| 25 YEARS | 0.98 | 1.20 | 1.51 |
| 50 YEARS | 0.48 | 0.64 | 0.82 |
| 75 YEARS | 0.30 | 0.42 | 0.47 |

M8:

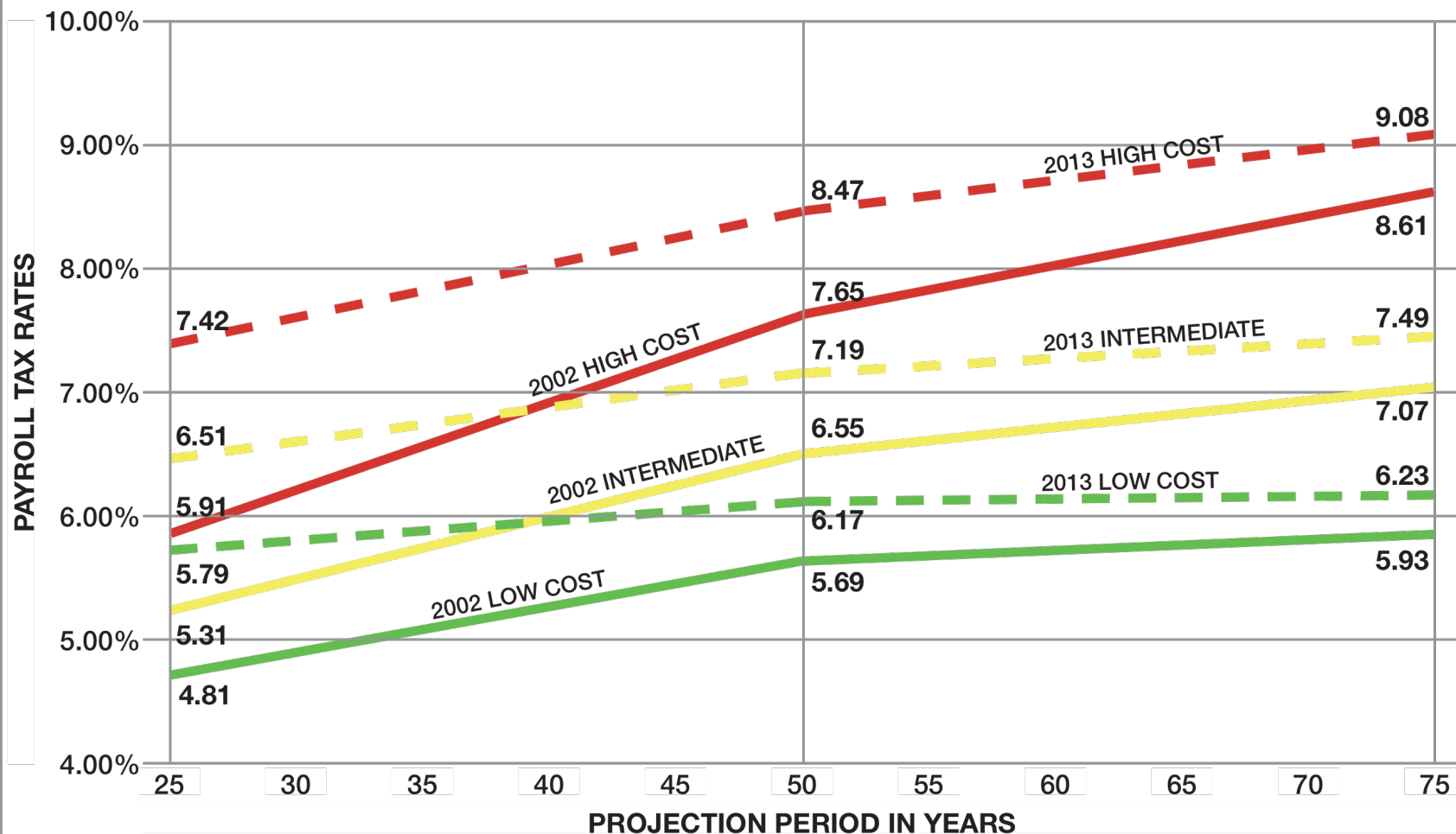
Annual Rate of Increase 2002-13

| | LOW COST % | INTERMEDIATE % | HIGH COST % |
|----------|------------|----------------|-------------|
| 25 YEARS | 1.70 | 1.87 | 2.09 |
| 50 YEARS | 0.74 | 0.85 | 0.93 |
| 75 YEARS | 0.45 | 0.53 | 0.48 |

Equilibrium Payroll Tax Rates 2002-2013



Equilibrium Payroll Tax Rates 2002-2013



Conclusion & Recommendations

- Eight suitable actuarial metrics
- Three projection periods
- Three alternative assumption sets
- Dynamic and stochastic features
- Secular trend monitoring
- Potential role model for other countries
- Communicating to policymakers